



Ramona Godbole <rgodbole@usaid.gov>

URGENT: Clarification of GH lifesaving humanitarian assistance activities under the waiver - State FAQs need revision

Nicholas Enrich <nenrich@usaid.gov>

Wed, Feb 26, 2025 at 10:56 AM

To: Timothy Meisburger <tmeisburger@usaid.gov>, Mark Lloyd <mlloyd@usaid.gov>

Cc: Nida Parks <nparks@usaid.gov>, Carmen Coles <ccoles@usaid.gov>, Julie Wallace <JWallace@usaid.gov>, Ramona Godbole <rgodbole@usaid.gov>, Han Kang <hkang@usaid.gov>, Ashley Frost <afrost@usaid.gov>, Diane Bui <dbui@usaid.gov>, Christophe Tocco <ctocco@usaid.gov>, Jennifer Hurley <jhurley@usaid.gov>

Hi Tim,

As discussed in the Program Group meeting today, thank you for your willingness to correct the significant discrepancy in the definition of global health programs that fall under the lifesaving humanitarian assistance as outlined in the FAQs (attached) that were circulated by State on February 24 and that we received yesterday.

Specifically, under question 20 of the FAQs, the health accounts specified as falling under the blanket lifesaving humanitarian assistance waiver include only "GHP-State and GHP-USAID for HIV/AIDS assistance." **This definition apparently excludes all non-HIV lifesaving activities from the lifesaving humanitarian assistance waiver, and thus needs to be corrected to allow for critical lifesaving activities (e.g., TB and malaria treatment, infectious disease outbreak response, etc. etc).**

In today's Programs WG meeting, you articulated that this is a mistake, which needs to be corrected. We appreciate your prompt assistance to engage with State/F to clarify and revise this FAQ to confirm that non-HIV lifesaving health activities are also included under the waiver. For your convenience, we have proposed below the slight revision to correct the issue (**yellow/bold** below).

In the interim, with your confirmation, we will continue to operate under the assumption that lifesaving global health programs are NOT limited to only HIV activities, despite the written guidance.

I'm copying a number of colleagues for visibility and to ensure that everyone is tracking, given the update from the Programs meeting.

Please let me know if you have any questions, or need any additional information.

Thanks,
Nick

For reference FAQ below with proposed revision:

20. Do you have additional guidance on the life-saving humanitarian assistance? What costs are included? What accounts are included in this particular waiver?

The S waiver for life-saving humanitarian assistance applies to *core life-saving medicine, medical services, food, shelter, and subsistence assistance, as well as supplies and reasonable administrative costs as necessary to deliver such assistance.*

The intended Humanitarian Assistance FA accounts that fall under the S waiver are: International Disaster Assistance (IDA), Migration and Refugee Assistance (MRA), Emergency Refugee and Migration Assistance (ERMA), and Title II Food For Peace (FFP). Additionally, the DFA approved an exception for specific life-saving assistance through PEPFAR and for other health lifesaving humanitarian assistance through the Global Health Programs (GHP-State and GHP-USAID) accounts. For PEPFAR, this means life-saving HIV care/treatment services, testing, and commodities/drugs; prevention only for mother-to-child transmission services and commodities/drugs (e.g., PrEP); and reasonable admin costs necessary to deliver this assistance — through the Global Health Programs (GHP-State and GHP-USAID) accounts. All activities consistent with the waiver definition and PEPFAR exception funded by these accounts may

continue unless they are prohibited by other guidance (e.g., DEI EO). Any non-HA accounts, such as Economic Support (ESF) and Development accounts (DA, DF) where medical services, food, subsistence assistance programs are funded will need to seek an exception consistent with 12(e) of ALDAC 25 STATE 6828.

For life-saving humanitarian assistance reasonable administrative costs, 12(c) "salaries and related administrative expenses" as paragraph 8 in ALDAC 25 STATE 10948 lists most benefits that are applicable to HA; other HA specific expenses that are included in 12(c) are medevac payments for USDH, tuition payments for minor children of employees posted overseas, and education allowances for FTEs.

For any other HA activities funded from any other accounts that SBOs determine may fit under the definition of the life-saving assistance waiver, a bureau would need to seek an exception from the Director of Foreign Assistance (DFA) consistent with 12(e) in the ALDAC 25 STATE 6828.

Nicholas Z. Enrich

Acting Assistant Administrator

Bureau for Global Health

U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT

----- Forwarded message -----

From: **Nida Parks** <nparks@usaid.gov>

Date: Wed, Feb 26, 2025 at 7:39 AM

Subject: Fwd: FW: FAQ on Waiver Process

To: Nicholas Enrich <nenrich@usaid.gov>, Ramona Godbole <rgodbole@usaid.gov>, Alyssa Jernigan <abruhn@usaid.gov>, Julie Wallace <jwallace@usaid.gov>

Full forward from Christophe - was wary about sending this whole chain more widely than leadership group.

----- Forwarded message -----

From: **Christophe Tocco** <ctocco@usaid.gov>

Date: Tue, Feb 25, 2025 at 11:08 AM

Subject: Fwd: FW: FAQ on Waiver Process

To: Taylor Garrett <tgarrett@usaid.gov>, Nida Parks <nparks@usaid.gov>, Nancy Mausolf <nmausolf@usaid.gov>, Dianna Darsney de Salcedo <ddarsney@usaid.gov>, Julie Wallace <jwallace@usaid.gov>
CC: Lillian Wasvary <lwasvary@usaid.gov>

Please share the FAQs with others in GH/BHA.

----- Forwarded message -----

From: **Edgerton, Nathan A** <EdgertonNA@state.gov>

Date: Mon, Feb 24, 2025 at 9:42 AM

Subject: RE: FW: FAQ on Waiver Process

To: Johnson, Matthew (M/OAA/OD) <matjohnson@usaid.gov>, Perez-Sullivan, Margot (LPA) <mperezsullivan@usaid.gov>, Rapier, Laken A. (LPA) <lrapiet@usaid.gov>

Cc: Seong, Aiyong (Paul) (Philippines/EXO) <aseong@usaid.gov>, Williams, Rebecca <WilliamsR5@state.gov>, Hanson, Meghan V. (POL) <mhanson@usaid.gov>, Tocco, Christophe (PLR/AA) <ctocco@usaid.gov>, Borkert, Joel M. (AID/A) <jborkert@usaid.gov>, VandenAssem, Christian W <VandenAssemCW@state.gov>, Kamp, Abigail C <KampAC@state.gov>, Pulford, Lauren <PulfordL@state.gov>, Danzot, Maureen M <DanzotMM@state.gov>, Pickering, Kevin W <PickeringKW@state.gov>, Turner, Abigail R <TurnerAR@state.gov>, Shaw, Lauren K. (LPA/SCP) <lshaw@usaid.gov>, Wasvary, Lillian (AID/BRM) <lwasvary@usaid.gov>

USAID Colleagues, final draft FAQ approved by Director Marocco is attached. The current draft includes updated guidance on 12(d) legitimate expenses/payments. We will push out via State Dept Notice and USAID Agency Notices later today. If LPA would like to issue the FAQ on the USAID side, please let us know, otherwise our staff will submit.

Nathan

From: Edgerton, Nathan A

Sent: Friday, February 21, 2025 9:20 AM

To: Matthew Johnson <matjohnson@usaid.gov>; Perez-Sullivan, Margot (LPA) <mperezsullivan@usaid.gov>

Cc: Seong, Aiyong (Paul) (Philippines/EXO) <aseong@usaid.gov>; Williams, Rebecca <WilliamsR5@state.gov>; Hanson, Meghan V. (POL) <mhanson@usaid.gov>; Tocco, Christophe (PLR/AA) <ctocco@usaid.gov>; Borkert, Joel M. (AID/A) <jborkert@usaid.gov>; Rapier, Laken A. (LPA) <lrapiet@usaid.gov>; VandenAssem, Christian W <VandenAssemCW@state.gov>; Kamp, Abigail C <KampAC@state.gov>; Pulford, Lauren <PulfordL@state.gov>; Danzot, Maureen M <DanzotMM@state.gov>; Pickering, Kevin W <PickeringKW@state.gov>; Turner, Abigail R <TurnerAR@state.gov>; Shaw, Lauren K. (LPA/SCP) <lshaw@usaid.gov>

Subject: RE: FW: FAQ on Waiver Process

Great. Flagging the latest version attached in which we now reference the 12(c) ALDAC and the USAID message that went out last night. We hope to get this to Pete soon for review. I've added recommended Dept/Agency notice text on page 8 and welcome LPA's feedback on that.

Nathan

From: Matthew Johnson <matjohnson@usaid.gov>

Sent: Thursday, February 20, 2025 11:29 AM

To: Perez-Sullivan, Margot (LPA) <mperezsullivan@usaid.gov>

Cc: Edgerton, Nathan A <EdgertonNA@state.gov>; Seong, Aiyong (Paul) (Philippines/EXO) <aseong@usaid.gov>; Williams, Rebecca <WilliamsR5@state.gov>; Hanson, Meghan V. (POL) <mhanson@usaid.gov>; Tocco, Christophe (PLR/AA) <ctocco@usaid.gov>; Borkert, Joel M. (AID/A) <jborkert@usaid.gov>; Rapier, Laken A. (LPA) <lrapiet@usaid.gov>; VandenAssem, Christian W <VandenAssemCW@state.gov>; Kamp, Abigail C <KampAC@state.gov>; Pulford, Lauren <PulfordL@state.gov>; Danzot, Maureen M <DanzotMM@state.gov>; Pickering, Kevin W <PickeringKW@state.gov>; Turner, Abigail R <TurnerAR@state.gov>; Shaw, Lauren K. (LPA/SCP) <lshaw@usaid.gov>

Subject: Re: FW: FAQ on Waiver Process

You don't often get email from matjohnson@usaid.gov. [Learn why this is important](#)

Hi all -- Yes, confirming that the inbox is actively monitored.

Matt Johnson

571-216-5328

On Thu, Feb 20, 2025 at 10:26 AM Margot Perez-Sullivan <mperezsullivan@usaid.gov> wrote:

+Matt who I believe monitors the industry inbox.

Margot Perez-Sullivan

U.S. Agency for International Development

mperezsullivan@usaid.gov | 703.624.2570

On Thu, Feb 20, 2025 at 9:51 AM Edgerton, Nathan A <EdgertonNA@state.gov> wrote:

Paul and team,

Attaching the latest version of the FAQ that we plan to send to Pete around 12 today. M staff asked that I follow up and confirm that the Industry Liaison inbox provided for implementer inquiries is being actively monitored.

Appreciate your confirmation of that.

Thank you,
Nathan

From: Aiyong (Paul) Seong <aseong@usaid.gov>

Sent: Wednesday, February 19, 2025 3:26 PM

To: Edgerton, Nathan A <EdgertonNA@state.gov>

Cc: Williams, Rebecca <WilliamsR5@state.gov>; Hanson, Meghan V. (POL) <mhanson@usaid.gov>; Tocco, Christophe (PLR/AA) <ctocco@usaid.gov>; Borkert, Joel M. (AID/A) <jborkert@usaid.gov>; Rapier, Laken A. (LPA) <lrapiere@usaid.gov>; VandenAssem, Christian W <VandenAssemCW@state.gov>; Kamp, Abigail C <KampAC@state.gov>; Pulford, Lauren <PulfordL@state.gov>; Danzot, Maureen M <DanzotMM@state.gov>; Pickering, Kevin W <PickeringKW@state.gov>

Subject: Re: FW: FAQ on Waiver Process

Hi Nathan, the answer to question 2 might confuse people. I would consider adding the following: "unless it is an expense under 12(c)" to the end of 1). Otherwise, it looks good and I clear.

Thanks,
Paul

On Wed, Feb 19, 2025 at 2:47 PM Edgerton, Nathan A <EdgertonNA@state.gov> wrote:

Thanks Paul. Maureen, we have addressed the pending CGFS ALDAC on 12(c) expenses in question 15. If there is USAID specific language for OE you would like added, please let us know.

Nathan

From: Aiyong (Paul) Seong <aseong@usaid.gov>
Sent: Wednesday, February 19, 2025 2:41 PM
To: Edgerton, Nathan A <EdgertonNA@state.gov>
Cc: Williams, Rebecca <WilliamsR5@state.gov>; Hanson, Meghan V. (POL) <mhanson@usaid.gov>; Tocco, Christophe (PLR/AA) <ctocco@usaid.gov>; Borkert, Joel M. (AID/A) <jborkert@usaid.gov>; Rapier, Laken A. (LPA) <lrapiet@usaid.gov>; VandenAssem, Christian W <VandenAssemCW@state.gov>; Kamp, Abigail C <KampAC@state.gov>; Pulford, Lauren <PulfordL@state.gov>; Danzot, Maureen M <DanzotMM@state.gov>
Subject: Re: FW: FAQ on Waiver Process

Hi Nathan,

Thank you for sharing. I heard an ALDAC might be issued that will waive the requirement of SBO approval for OE payments. I'm looping in Maureen Danzot who is helping us on payments.

Thanks,

Paul

On Wed, Feb 19, 2025 at 12:22 PM Edgerton, Nathan A <EdgertonNA@state.gov> wrote:

Colleagues, please see attached the latest draft of the FAQ. We are hoping to wrap this up by COB once the CGFS ALDAC is issued and Pete has time to review. Appreciate any further edits by 3PM if possible.

Best,

Nathan

SENSITIVE BUT UNCLASSIFIED

From: Williams, Rebecca <WilliamsR5@state.gov>
Sent: Wednesday, February 19, 2025 11:28 AM
To: Hanson, Meghan V. (POL) <mhanson@usaid.gov>; Tocco, Christophe (PLR/AA) <ctocco@usaid.gov>
Cc: Seong, Aiyong (Paul) (Philippines/EXO) <aseong@usaid.gov>; Borkert, Joel M. (AID/A) <jborkert@usaid.gov>; Rapier, Laken A. (LPA) <lrapiet@usaid.gov>; VandenAssem, Christian W <VandenAssemCW@state.gov>; Kamp, Abigail C <KampAC@state.gov>; Pulford, Lauren

<PulfordL@state.gov>; Edgerton, Nathan A <EdgertonNA@state.gov>

Subject: RE: FW: FAQ on Waiver Process

+ Nathan, to share the current version and ensure there aren't any additional updates from USAID

SENSITIVE BUT UNCLASSIFIED

From: Meghan Hanson <mhanson@usaid.gov>

Sent: Friday, February 14, 2025 3:01 PM

To: Williams, Rebecca <WilliamsR5@state.gov>; Tocco, Christophe (PLR/AA) <ctocco@usaid.gov>

Cc: Seong, Aiyong (Paul) (Philippines/EXO) <aseong@usaid.gov>; Borkert, Joel M. (AID/A) <jborkert@usaid.gov>; Rapier, Laken A. (LPA) <lrapiet@usaid.gov>; VandenAssem, Christian W <VandenAssemCW@state.gov>; Kamp, Abigail C <KampAC@state.gov>; Pulford, Lauren <PulfordL@state.gov>

Subject: Re: FW: FAQ on Waiver Process

+Christophe Tocco

On Fri, Feb 14, 2025 at 2:08 PM Meghan Hanson <mhanson@usaid.gov> wrote:

I don't want to create version control issues. Can you request access? Sorry! These things are so sensitive at this stage.

On Fri, Feb 14, 2025 at 2:07 PM Williams, Rebecca <WilliamsR5@state.gov> wrote:

Sorry, I don't have access to any of those links. Can you send as attachments? Adding in a few folks on this side who might be able to access.

SENSITIVE BUT UNCLASSIFIED

From: Meghan Hanson <mhanson@usaid.gov>

Sent: Friday, February 14, 2025 1:41 PM

To: Seong, Aiyong (Paul) (Philippines/EXO) <aseong@usaid.gov>; Williams, Rebecca <WilliamsR5@state.gov>

Cc: Borkert, Joel M. (AID/A) <jborkert@usaid.gov>; Rapier, Laken A. (LPA) <lrapiet@usaid.gov>

Subject: Re: FW: FAQ on Waiver Process

You don't often get email from mhanson@usaid.gov. [Learn why this is important](#)

Hello Rebecca,

I concur with Paul's edits. Also, does this align with [Guidance](#) put out this morning, and the "[Resuming Limited Disbursement Communications](#)" pending doc?

Thank you,

On Thu, Feb 13, 2025 at 10:28 PM Aiyong (Paul) Seong <aseong@usaid.gov> wrote:

Hi Rebecca,

Thank you for the opportunity to review the current draft of the FAQ. Please find attached my suggested edits.

Best,

Paul

On Thu, Feb 13, 2025 at 1:08 PM Joel Borkert <jborkert@usaid.gov> wrote:

Paul and Meghan,

Please quickly look over this FAQ specific to waivers and disbursements and provide feedback to Becky. We want to make sure USAID and State are coordinated and there isn't any contradictory or confusing guidance going to the field.

Thanks,

Joel

----- Forwarded message -----

From: **Williams, Rebecca** <WilliamsR5@state.gov>

Date: Thu, Feb 13, 2025 at 12:39 PM

Subject: FW: FAQ on Waiver Process

To: Borkert, Joel M. (AID/A) <jborkert@usaid.gov>

Cc: Edgerton, Nathan A <EdgertonNA@state.gov>, Pulford, Lauren <PulfordL@state.gov>, Kamp, Abigail C <KampAC@state.gov>, VandenAssem, Christian W <VandenAssemCW@state.gov>, Sturgis, Jamie G <SturgisJG@state.gov>

Hi Joel: Just wanted to check in on this and see if we could get a status update. Would it be possible to get USAID edits on this today?

SENSITIVE BUT UNCLASSIFIED

From: Williams, Rebecca

Sent: Wednesday, February 12, 2025 3:27 PM

To: Borkert, Joel M. (AID/A) <jborkert@usaid.gov>

Cc: Edgerton, Nathan A <EdgertonNA@state.gov>; Pulford, Lauren <PulfordL@state.gov>;
Kamp, Abigail C <KampAC@state.gov>; VandenAssem, Christian W
<VandenAssemCW@state.gov>

Subject: FAQ on Waiver Process

Hi Joel: Attached is the current draft of the FAQ. We'd appreciate it if USAID could add in your process pieces so that this can be a comprehensive State and USAID FAQ on the wavier process.

We are rounding the corner on this side. Would it be possible to get your edits by OOB tomorrow so that we can get this out?

Thanks in advance,

Becky

Rebecca Williams | Managing Director, Resources and Appropriations

Office of U.S. Foreign Assistance Resources (F) | U.S. Department of State & U.S. Agency for International Development (USAID)

Teleworking: 202.880.1951 | **Email:** WilliamsR5@state.gov | www.state.gov/f | [@USForeignAssist](https://twitter.com/USForeignAssist)

--

Respectfully,

Joel M. Borkert

Acting Chief of Staff

U.S. Agency for International Development

Office: (202) 712-4573

Cell: (202) 975-3203

Sensitive But Unclassified (SBU)

Sensitive But Unclassified (SBU)

Sensitive But Unclassified (SBU)

Sensitive But Unclassified (SBU)

Sensitive But Unclassified (SBU)

Sensitive But Unclassified (SBU)

Sensitive But Unclassified (SBU)



FA Pause_Waiver FAQ (3).docx
95K